

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/CS/HB 1061
SPONSOR(S): Heller and others
TIED BILLS:

Suicide Prevention Education

IDEN./SIM. BILLS: CS/SB 434

	REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1)	<u>PreK-12 Policy Committee</u>	<u>12 Y, 0 N, As CS</u>	<u>Duncan</u>	<u>Ahearn</u>
2)	<u>PreK-12 Appropriations Committee</u>	<u>8 Y, 0 N, As CS</u>	<u>Seifert</u>	<u>Heflin</u>
3)	<u>Education Policy Council</u>	<u></u>	<u></u>	<u></u>
4)	<u></u>	<u></u>	<u></u>	<u></u>
5)	<u></u>	<u></u>	<u></u>	<u></u>

SUMMARY ANALYSIS

The Committee Substitute for Committee Substitute for HB 1061:

- Revises the membership of the Suicide Prevention Coordinating Council; and
- Amends the district school board duties relating to student discipline and school safety to require each board, beginning with the 2010-2011 school year, to provide access to suicide prevention educational resources to all instructional and administrative personnel, as part of the school district's professional development system. District school boards must use resources approved by the Statewide Office of Suicide Prevention.

This bill does not appear to have a fiscal impact on state or local government revenues or expenditures.

The bill provides an effective date of July 1, 2010.

HOUSE PRINCIPLES

Members are encouraged to evaluate proposed legislation in light of the following guiding principles of the House of Representatives

- Balance the state budget.
- Create a legal and regulatory environment that fosters economic growth and job creation.
- Lower the tax burden on families and businesses.
- Reverse or restrain the growth of government.
- Promote public safety.
- Promote educational accountability, excellence, and choice.
- Foster respect for the family and for innocent human life.
- Protect Florida's natural beauty.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Current Law

Florida Suicide Prevention Strategy

In 2008, suicide was the third leading cause of death for Florida's youth ages 15-24.¹ One of the state's long-term goals is to decrease the incidence of teen suicide in Florida by one-third, from approximately 9.5 per 100,000 in 2001 to approximately 6.3 per 100,000 by the end of 2010.²

Florida's strategy for suicide prevention includes school interventions. Schools in partnership with families and communities are in a unique position to identify youth at risk of suicide. Prevention, education, intervention and follow-up are keys to reducing the number of young people who take their own lives.³ Schools offer both the opportunity for recognition of suicide ideation⁴ and a process for response. At school, students have the greatest exposure to potential responders such as teachers, counselors, coaches, staff and classmates who have the opportunity to help.⁵

Suicide Prevention Coordinating Council

The Statewide Office for Suicide Prevention a Suicide Prevention Coordinating Council develops strategies for preventing suicide.⁶ The duties of the 14 member council include:

- Advise the Statewide Office for Suicide Prevention regarding the development of a statewide plan for suicide prevention, with the guiding principle being that suicide is a preventable problem.
- Assemble an ad hoc advisory committee comprised of members from outside the council in order for the council to receive advice and assistance in carrying out its responsibilities.
- Make findings and recommendations regarding suicide prevention programs and activities.

¹ Florida Suicide Prevention Coalition. See http://www.floridasuicideprevention.org/the_facts.htm.

² *Florida Suicide Prevention Strategy, 2005-2010*, Office of Drug Control, Statewide Office of Suicide Prevention, Executive Office of the Governor, January 2005 at p. I. See <http://www.flgov.com/pdfs/SP-FlaSuicidePreventionStrategy.pdf>.

³ *Id.* at p. 4-11.

⁴ Suicide ideation is the process of fantasizing, planning, practicing, and motivating oneself to commit suicide. *Id.* at pp. 2-3 and 2-16.

⁵ *Florida Suicide Prevention Strategy, 2005-2010*, Office of Drug Control, Statewide Office of Suicide Prevention, Executive Office of the Governor, January 2005 at p. 4-11. See <http://www.flgov.com/pdfs/SP-FlaSuicidePreventionStrategy.pdf>.

⁶ s. 14.20195, F.S.

School Community Professional Development Act

The School Community Professional Development Act (Act) directs the Department of Education (DOE), public postsecondary educational institutions, public school districts, public schools, and professional organizations to establish a coordinated system of professional development.⁷ Each school district is required to develop a professional development system which must include inservice activities for instructional personnel focused on:⁸

- Analysis of student achievement data.
- Ongoing formal and informal assessments of student achievement.
- Identification and use of instructional strategies that emphasize rigor, relevance, and reading in the content areas.
- Enhancement of subject content expertise.
- Integrated use of classroom technology that enhances teaching and learning.
- Classroom management, parent involvement, and school safety.

The school district's professional development system must include a master plan for inservice activities for all district employees pursuant to the rules of the State Board of Education. The district school board must update and approve the plan annually to be in compliance with the Act. The district school board must submit the verification of its approval to the Commissioner of Education annually.⁹ The DOE is required to approve a school district's development system, but does not approve or recommend specific inservice programs or courses to satisfy local inservice needs. Each school district and developmental research school has staff development directors who supervise and direct district inservice activities for instructional and non-instructional personnel.¹⁰

School Safety

District school boards are required to provide for the proper accounting of students, the attendance and control of students at school, and for proper attention to health, safety, and other matters relating to the welfare of students.¹¹ District school boards are required to adopt rules for the control and discipline of students; adopt codes of student conduct for elementary, middle and high schools; implement a student crime watch program; formulate and prescribe policies and procedures for emergency drills and actual emergencies; provide educational services in detention facilities; and use safety and security best practices.¹²

Effect of Proposed Changes

The bill revises the membership of the Suicide Prevention Coordinating Council. The bill maintains the 14 member council representing various organizations by removing the Alzheimer's Association and Volunteer Florida and adding the American Foundation for Suicide Prevention and the National Council for Suicide Prevention.

The bill amends the district school board duties relating to student discipline and school safety to require each board, beginning with the 2010-2011 school year, to provide access to suicide prevention educational resources to all instructional and administrative personnel as part of the school district's professional development system. District school boards must use resources approved by the Statewide Office of Suicide Prevention.¹³

⁷ s. 1012.98(1), F.S.

⁸ s. 1012.98(4)(b)3., F.S., and Rule 6A-5.071, F.A.C.

⁹ s. 1012.98(4)(b)4., F.S., and Rule 6A-5.071, F.A.C.

¹⁰ s. 1012.98(4)(b)1., F.S. See <http://www.fl DOE.org/profdev/inserv.asp>.

¹¹ s. 1006.07, F.S.

¹² s. 1006.07(1) - (6), F.S.

¹³ The Statewide Office of Suicide Prevention is located in the Executive Office of the Governor.

B. SECTION DIRECTORY:

Section 1: revises s. 14.20195, F.S., Suicide Prevention Coordinating Council; creation; membership; duties.

Section 2: amends s. 1006.07, F.S., district school board duties relating to student discipline and school safety.

Section 3: provides an effective date of July 1, 2010.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The bill does not appear to have a fiscal impact on state government revenues.

2. Expenditures:

The bill does not appear to have a fiscal impact on state government expenditures.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The bill does not appear to have a fiscal impact on local government revenues.

2. Expenditures:

The bill does not appear to have a fiscal impact on local government expenditures.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. The bill does not appear to require a county or municipality to spend funds or take an action requiring expenditures; reduce the authority that counties and municipalities had as of February 1, 1989, to raise revenues in the aggregate; or reduce the percentage of a state tax shared in the aggregate with counties and municipalities as of February 1, 1989.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COUNCIL OR COMMITTEE SUBSTITUTE CHANGES

On March 10, 2010, the PreK-12 Policy Committee adopted one amendment and reported the bill favorably as a Committee Substitute (CS). The difference between the CS and the House Bill is as follows:

The CS clarifies that the suicide prevention educational resources, as approved by the Office of Suicide Prevention, will be provided to all instructional and administrative personnel *as part of the school district's professional development system.*

On March 26, 2010, the PreK-12 Appropriations Committee adopted one amendment and reported the bill favorably as a Committee Substitute (CS). The difference between the CS and the Committee Substitute for House Bill 1061 is as follows:

The CS/CS revises the membership of the Suicide Prevention Coordinating Council.